## Message Text

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**ACTION DLOS-07** 

INFO OCT-01 ARA-16 EA-11 ISO-00 SS-20 CG-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 USIA-15 FEA-02 CEQ-02 COA-02

COME-00 EB-11 EPA-04 IO-14 NSF-04 SCI-06 ACDA-19

AEC-11 AGR-20 DOTE-00 FMC-04 INT-08 JUSE-00 OMB-01

OIC-04 DRC-01 /222 W

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R 180030Z JUN 74 FM AMEMBASSY WELLINGTON TO SECSTATE WASHDC 8212 AMEMBASSY CARACAS USMISSION NEW YORK

CONFIDENTIAL WELLINGTON 1869

EO 11652: GDS TAGS: PBOR, RP, NZ

SUBJECT: GNZ POSITION ON LOS ISSUES

- 1. BEGIN SUMMARY: GNZ DELEGATION TO LOS CONFERENCE DEPARTED FOR CARACAS JUNE 15 WITH NO HARD AND FAST INSTRUCTIONS ON ANY MAJOR ISSUES. DELEGATION DOES NOT PROPOSE TO PLAY LEADING ROWE IN CONFERENCE AND WANTS TO LISTEN TO ALL POINTS OF VIEW BEFORE REACHING GNZ POSITIONM DELEGATION WELL AWARE OF US POSITIONS AND WILL MAINTAIN CONTACT WITH US DELEGATION AT CARACAS. END SUMMARY.
- 2. I CALLED ON JOHN SCOTT, DEPUTY SECRETARY, MFA JUNE 17 KOR BRIEFING ON GNZ POSITION ON MAJOR LOS ISSUES; VARTICULARLY STRAITS TRANSIT AND ARCHIVELAGOS. BASICALLY, THE GNZ DELEGATION, WHICH DEPARTED FOR CARACAS TWO DAYS AGO, WENT UNINSTRUCTED ON THOSE MAJOR ISSUES OF CONCERN TO US AND INTENDS TO REMAIN FLEXIBLE AND UNCOMMITTED AS LONG CONFIDENTIAL

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AS POSSIBLE WHILE TESTING THE WATER AND EXAMINING ALL

## PROPOSALS AND POINTS OF VIEW.

- 3. GNZ OFFICIALS, INCLUDING SCOTT AND MEMBERS OF DELEGATION, ARE FULLY AWARE OF USPOISITIONS AND CONCERNS AND, I AM SURE, WILL FULLY TAKE THEM INTO ACCOUNT IN RECOMMENDING GNZ POSITIONS TO CABINET. DELGATION MEMBERS AT CARACAS WILL BE IN TOUCH WITH US DELEGATION AND I WOULD ESTIMATE THAT CHRIS BEEBY, MFA LEGAL DIVISCON, WHO IS NUMBER TWO ON DELEGATION, AND CAPTAIN O'DONOGHUE, MINDEF REPRESENTATIVE, WILL CARRY MOST WEIGHT IN FORMULATING AND PRESENTING PROPOSALS TO CABINET FOR FINAL GNZ POSITIONS. THEREFORE SUGGEST IT IN OUR INTEREST TO SEE THAT THESE TWO ARE KEPT CURRENT ON OUR POSITION AND ESTIMATES OF SITUATION AS CONFERENCE PROCEEDS.
- 4. CONCERNING STRAITS TRANSIT, GNZ SYMPATHETIC TOWARD OUR POSITION BUT HAS SOME LONG-RANGE CONCERNS OVER FUTURE TRANSIT OF COOK STRAIT. ALSO, ON BOTH TRANSIT AND ARCHIPELAGIC ISSUES, GNZ, ACCORDING SCOTT, HAS FRIENDS SUCH AS FCJI, INDONESIA, MALAYSIA, AND PAPUA/NEW GUINEA TO WHOM THE ISSUES ARE ALSO VERY IMPORTANT AND GNZ WOULD HOPE FOR A SOLUTION WHICH THEY COULD LIVE WITH. GNZ THUS WILL WANT TO ASSURE THAT THE POINTS OF VIEW OF THE ABOVE MENTIONED NATIONS ARE NOT LOST SIGHT OF IN THE NEGOTIATIONS. ADDITIONALLY, GNZ HAS SOME OUTLYING ISLANDS WHICH MIGHT, DEPENDING ON FORMULA, SUPPORT AN ARCHIPELAGO THESIS. GNZ BELIEVES THAT, IF POSSIBLE, DEFINITIONS OF ARCHIPELAGO AND TRANSIT MUST BE ESTABLISHED WHICH ASSURE MARITIME PASSAGE WHILE AT THE SAME TIME RECOGNIZE THE CLAIMS OF SUCH STATES. ACCORDING SCOTT, PM KIRK HAS ALREADY MADE A STATEMENT TO THE INDONESIAN PARLIAMENT IN SUPPORT OF ARCHIPELAGO CONCEPT (WE HAVE REQUESTED COPY AND WILL FORWARD WHEN RECEIVED).
- 5. WHILE OUR MEETING WAS NOT TOO FRUITFULL IN TERMS OF DETERMINING GNZ POSITIONS, IT IS CLEAR THAT GNZ WISHES IT WERE POSSIBLE TO COME DOWN ON BOTH SIDES OF THE FENCE ON STRAITS AND ARCIPELAGO ISSUES. GNZ IS WELL AWARE OF OUR INTEREST AND CONCERN OVER OUTCOME OF LOS CONFERENCE AND I HAVE ACCEPTED SCOTT'S OFFER TO STAY IN TOUCH HERE IN WELLINGTON AS WELL AS THROUGH OUR DELEGATIONS.

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6. SCOTT ASKED IF US HAS OR COULD DEVELOP MAP ILLUSTRATING OUR ARCHIPELAGO PROPOSAL LAID OUT, FOR EXAMPLE, ON FIJI.. CHART SHOULD UNCLUDE FREE TRANSIT LANES. SUCH A CHART WOULD BE MOST HELPFUL TO GNZ IN VISUALIZING ACTUAL EFFECT OF OURPROPOSAL ON ARCHIPELAGIC STATE. SELDEN

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: LAW OF THE SEA, FREEDOM OF NAVIGATION, MEETINGS, MEETING DELEGATIONS, FOREIGN POLICY POSITION, STRAITS

Control Number: n/a Copy: SINGLE Draft Date: 18 JUN 1974 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: WorrelSW
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974/WELLIN01869

Document Number: 1974WELLIN01869 Document Source: CORE Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A Film Number: D740157-1136 From: WELLINGTON Handling Restrictions: n/a

Image Path:

Legacy Key: link1974/newtext/t19740634/aaaabcue.tel Line Count: 113 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION DLOS Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators:
Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: n/a

Review Action: RELEASED, APPROVED Review Authority: WorrelSW

Review Comment: n/a Review Content Flags: Review Date: 02 JUL 2002

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <02 JUL 2002 by kelleyw0>; APPROVED <18 MAR 2003 by WorrelSW>

**Review Markings:** 

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: GNZ POSITION ON LOS ISSUES TAGS: PBOR, RP, NZ, US
To: STATE NEW DELHI

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005